

The Process

PR-05 Lead & Responsible Agencies 24 CFR 91.200(b)

1. Describe agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source

The following are the agencies/entities responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Administrator	KENTUCKY	Dept for Local Government/Office of Federal Grants
HOPWA Administrator	KENTUCKY	KHC Housing Contract Administration
HOME Administrator	KENTUCKY	KHC Housing Contract Administration/Multifamily
ESG Administrator	KENTUCKY	KHC Housing Contract Administration
HOPWA-C Administrator	KENTUCKY	Specialized Housing Resources
	KENTUCKY	KHC Multifamily Programs

Table 1 – Responsible Agencies

Narrative

The Consolidated Plan was developed through extensive consultation with the Commonwealth of Kentucky’s partner organizations and other stakeholders, as well as broad input from community members. Intergovernmental departments, affordable housing providers, advocates and other key community stakeholders played an integral role. The Consolidated Plan is also informed by information gathered from several recently published reports and statewide housing, community, and economic development services. These services inform current conditions and projected outcomes for a variety of sectors that will impact the community. Service providers shared their insights through participation in the virtual stakeholder sessions and an online survey. Extensive public outreach was conducted to allow other community members to input into the plan, including virtual stakeholder meetings, the public hearing and the online survey.

This section summarizes the extensive consultation and citizen outreach conducted both collectively and individually by the regional consolidated plan jurisdictions.

KHC is the lead agency for preparation of the Consolidated Plan, Annual Action Plans, and Analysis of Impediments to Fair Housing Choice with the Kentucky Department for Local Government.

Consolidated Plan Public Contact Information

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PR-10 Consultation – 91.100, 91.110, 91.200(b), 91.300(b), 91.215(I) and 91.315(I)

1. Introduction

The PR-10 Consultation section of the Consolidated Plan summarizes the consultation process for the development of the Consolidated Plan.

The Commonwealth of Kentucky through KHC and the Department of Local Government (DLG) conducted extensive consultation with a broad range of partners, stakeholders and community members in the development of the 2025-2029 Consolidated Plan. The process included a broad range of government and nonprofit agencies that provide affordable housing, mental health and other social services throughout the Commonwealth.

KHC held 18 consultation sessions during September 13, 2024, through November 18, 2024. Listed below are the session topics of each consultation session, which were well attended by community partners and agencies:

Stakeholder Interviews—A series of virtual stakeholder meetings and interviews was conducted from September 13, 2024—November 18, 2024 to discuss issues and opportunities related to housing and community development needs, as well as fair housing issues. Individuals representing government and policy makers, nonprofit organizations, affordable housing providers, and other interested parties were invited to participate to ensure that as many points of view as possible were heard.

Over the course of 18 virtual meetings, KHC consulted with 18 unique organizations that provided feedback about their communities and service areas. The participants consulted included (but is not limited to) the Kentucky’s Affordable Housing Coalition; the Kentucky League of Cities; local civil rights commission; Kentucky’s Housing Policy Advisory Committee; Kentucky Fair Housing Council; Kentucky Interagency Council on Homelessness; past recipients of CDBG, HOME, HOPWA, ESG and HTF funds; Kentucky Commission on Human Rights; Fahe and its member groups and organizations; staff from Kentucky’s departments of Aging and Independent living and Economic Development—Refer to Table 2- Agencies, Groups, and Organizations Who Participated.

Web-based Surveys—The online web-based surveys gathered additional input from stakeholders and community participants to identify priority needs in the 2025-2029 Consolidated Plan and allows respondents to provide feedback on existing community conditions throughout the Commonwealth of Kentucky. In that time, 184 stakeholders responded to the survey. The survey asked respondents to identify, rank, and provide commentary on community needs on the following topic areas:

- Affordable Housing
- Housing and Supportive Services
- Public Facilities and Infrastructure
- Human Services
- Fair Housing

Common Themes—Between both methods of outreach, the common themes that respondents expressed across consultation sessions and survey results are listed below:

- There is not enough housing supply to meet demand. Housing issues, including unaffordability and lack of available units, have worsened since the previous Consolidated Planning process.
- Many available units are not accessible to people with physical disabilities or do not meet HUD inspection criteria for rental assistance programs, further limiting housing options.
- The demand for housing and supportive services, particularly mental health and substance use disorder services, is greater than the current capacity of service providers.
- Lack of connectivity, particularly in Eastern Kentucky, exacerbates inequalities and hinders residents from obtaining and maintaining employment.

Provide a concise summary of the jurisdiction’s activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I)).

KHC coordinates with multiple entities including the Cabinet for Health and Family Services (CHFS) and an advisory committee mandated by statute, the Housing Policy Advisory Committee, regarding affordable housing issues. KHC regularly engages with the CHFS Department for Medicaid Services regarding housing supportive services strategies.

KHC promotes the Department for Behavioral Health, Developmental and Intellectual Disabilities (DBHDID) online SSI/SSDI, Outreach, Access, and Recovery (SOAR) trainings to its partner agencies providing homeless services. SOAR teaches case managers how to thoroughly complete disability applications. With techniques from these trainings, more disability applications will be approved upon the first submission.

KHC supports the provision of additional units of PSH projects funded through the Continuum of Care (CoC) Program to serve individuals and families experiencing homelessness where a household member has a documented disability. These projects are designed as part of the CoC strategy to promote access to housing and intensive housing-focused case management and supportive services to assist persons experiencing homelessness in the transition from streets and emergency shelters to permanent housing and promote permanent housing stabilization, especially persons experiencing chronic homelessness. The projects are renewable annually through the CoC application. KHC has also allocated HOME-American Rescue Plan (HOME-ARP) funds to support the new construction of PSH units in consultation with the KY BoS CoC.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness

KHC is the lead agency responsible for coordinating the KY BoS CoC. The KY BoS CoC represents 118 of Kentucky's 120 counties. In addition to coordinating the BoS CoC, KHC works with the state CHFS to

manage programs that assist homeless veterans, persons with persistent mental illness, and youth aging out of foster care, and the populations that are at high risk of becoming homeless.

The Homeless and Housing Coalition of Kentucky is the lead agency for the Kentucky Interagency Council on Homelessness (KICH), of which KHC serves as a standing member. KICH is comprised of representatives from state government, nonprofit agencies, and advocacy agencies who collaborate and perform duties related to serving special needs populations, including those experiencing homelessness. Representatives of state cabinets and nonprofit organizations (including, but limited to, those who serve veterans, persons experiencing homelessness, families with children and youth aging out of foster care) are active participants on the executive committee and subcommittees.

KHC, as the KY BoS CoC Collaborative Applicant and lead agency, offers to other agencies that serve persons experiencing homelessness across the state the opportunity to participate in the U.S. Department of Housing and Urban Development's CoC Program. The KY BoS CoC, organized into 6 regions and 15 "Local Prioritization Communities" (LPCs) for Coordinated Entry, is a system for helping people who are homeless, or at risk of homelessness, by providing housing and services appropriate to the whole range of homeless needs in the community. Through the CoC Program, agencies can serve clients with supportive services, transitional housing, PSH, or RRH.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards and evaluate outcomes, and develop funding, policies and procedures for the administration of HMIS

In collaboration with the KY BoS CoC, all ESG-funded agencies are required to participate in the BoS CoC Coordinated Entry System. The KY BoS CoC process, which includes ESG planning, begins at the local level with six regions across 118 counties. KHC holds at least one meeting for the entire BoS CoC membership annually, in addition to regular meetings of the BoS CoC Advisory Board, the body tasked with CoC-wide planning to address homelessness. In the KY BoS CoC, homeless service providers, victim service providers, Managed Care Organizations, healthcare providers, veterans' services providers, community leaders, advocates, and homeless service clients meet annually in the six BoS CoC regions. Additionally, KHC, as Collaborative Applicant, coordinates the KY BoS CoC Advisory Board, which guides the decisions and planning efforts affecting the BoS CoC.

The KY BoS CoC Advisory Board assists KHC with the evaluation of the Coordinated Entry System overseen and managed by KHC. The KY BoS CoC Advisory Board meets bi-monthly for continued planning and governance. At numerous planning meetings throughout the year, participants evaluate their service delivery system, coordinate plans to avoid duplication, share resources, and establish goals for eliminating gaps in the local delivery system.

The KY BoS CoC evaluates system performance using data collected from CoC and ESG-funded agencies, along with the VA's Supportive Services for Veteran Families (SSVF) program and the U.S. Health and Human Services Runaway and Homeless Youth (RHY) program. Performance expectations for ESG and CoC-funded projects are set in collaboration between the KY BoS CoC Advisory Board and KHC. KHC, as

the Collaborative Applicant for the KY BoS CoC, has the unique opportunity and ability to reach out to members of the CoC to obtain feedback and guidance.

Through regular BoS CoC Advisory Board meetings and annual CoC membership meetings, information is shared on the anticipated timeline for the allocation of the ESG funds. KY BoS CoC webinars give KHC ESG staff an opportunity to present information about the annual plan and to field questions from CoC partner agencies on the potential roll-out of the funding. KHC also holds KY BoS CoC meetings where ESG staff present updates to program guidelines and request feedback on potential changes to the allocation process in future funding rounds. KHC ESG staff also maintain regular communication with the Louisville and Lexington CoCs, the Commonwealth's only other CoCs. This allows them to provide regular information about and receive feedback on Kentucky's ESG process.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdictions consultations with housing, social service agencies and other entities

Table 2 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	Kentucky Statewide Housing Policy Advisory Committee
	Agency/Group/Organization Type	Housing PHA Services - Housing Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Service-Fair Housing Services - Victims Health Agency Child Welfare Agency Other government - Federal Other government - State Other government - County Other government - Local Planning organization Business Leaders Civic Leaders Business and Civic Leaders Statutory Advisory Committee
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs Market Analysis
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Through direct consultation the Advisory committee Provided input into the development of the Commonwealths Consolidated Plan and Assessment of Fair Housing.

2	Agency/Group/Organization	ZeroV formerly KCADV
	Agency/Group/Organization Type	Housing Services - Housing Services-Children Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Services - Victims Regional organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Market Analysis
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Through direct consultation ZeroV provided input into the development of the Commonwealths Consolidated Plan and Assessment of Fair Housing.
3	Agency/Group/Organization	Kentucky Balance of State Continuum of Care
	Agency/Group/Organization Type	Housing Services-homeless
	What section of the Plan was addressed by Consultation?	Housing Need Assessment
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Through direct consultation the KY BoS CoC provided input into the development of the Commonwealth's Consolidated Plan and Assessment of Fair Housing.
4	Agency/Group/Organization	FAHE
	Agency/Group/Organization Type	Housing Services - Housing Services-Health Services-Education Regional organization Planning organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis

	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Through direct consultation FAHE provided input into the development of the Commonwealth's Consolidated Plan and Assessment of Fair Housing.
5	Agency/Group/Organization	Kentucky Fair Housing Council
	Agency/Group/Organization Type	Housing Services - Housing Services-Health Services-Education Service-Fair Housing Regional organization Planning organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Through direct consultation KFHC provided input into the development of the Commonwealths Consolidated Plan and Assessment of Fair Housing.
6	Agency/Group/Organization	Kentucky Cabinet for Health and Family Services
	Agency/Group/Organization Type	Services-Health Services-Education Services-Employment Service-Fair Housing Services - Victims Health Agency
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Homeless Needs - Chronically homeless
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Through direct consultation CHFS provided input into the development of the Commonwealths Consolidated Plan and Assessment of Fair Housing.

7	Agency/Group/Organization	Kentucky Commission on Human Rights
	Agency/Group/Organization Type	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Service-Fair Housing Services - Victims
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Through direct consultation CHR provided input into the development of the Commonwealths Consolidated Plan and Assessment of Fair Housing.
8	Agency/Group/Organization	Henderson County Emergency Management
	Agency/Group/Organization Type	Agency - Emergency Management Regional organization
	What section of the Plan was addressed by Consultation?	Emergency Management and Hazard Mitigation
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Telephone discussion.
9	Agency/Group/Organization	Kentucky Office of Broadband Development
	Agency/Group/Organization Type	Services - Narrowing the Digital Divide Other government - State
	What section of the Plan was addressed by Consultation?	Broadband
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Telephone conversation.

Identify any Agency Types not consulted and provide rationale for not consulting

KHC did not exclude any agencies or organizations in the consultation process for the Consolidated Plan.

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	KY BoS CoC	The KY BoS CoC application was used to develop the goals in the Strategic Plan related to addressing homelessness in KY.
Kentucky Housing Supply Gap Analysis, Phase I (Cur	KHC and Bowen National Research	Kentucky Housing Supply Gap Analysis, Phase I (Current) and Phase II (Projected) were instrumental in clarifying and understanding the housing supply shortages in Kentucky.
Kentucky State Plan on Aging (2025-2028)	Department of Aging and Independent Living	The Kentucky State Plan on Aging provides information on the needs of people with physical disabilities and those who are over the age of 60, which informs the Commonwealths goals and strategies.
Louisville Housing Needs Assessment (2024)	Louisville Metro Government Office of Housing & Community Development	Louisville Housing Needs Assessment analyzes Louisvilles diverse neighborhoods and housing-related needs within 21 housing market areas, which informs the Commonwealths goals and strategies.
Bowling Green Housing Need Assessment (2023)	Bowling Green, Kentucky	The Bowling Green Housing Need Assessment report evaluates the housing needs of Bowling Green, Kentucky, which informs the Commonwealths goals and strategies.
Northern Kentucky Area Development District (NKADD	NKADD	The NKADD Housing Data Analysis provides information about economic and workforce development, which informs the Commonwealths goals and strategies.
Statewide Plan for Independent Living (SPIL) (2025	The Independent Living Network, Kentucky	The SPIL provides information about the strategies for empowering all Kentuckians with disabilities to live independently, direct their own lives, and participate fully in their communities, which informs the Commonwealth special needs goals and strategies.
2024 Intimate Partner Violence Annual Report	ZeroV	ZeroVs Annual Report provides information on initiatives and programs designed to end intimate partner violence, which informs the Commonwealth goals and strategies.

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Kentucky Future Skills Report (KFSR) (2023)	Kentucky Center for Statistics	The KFSR report provides an overview of skilled people credentialed to enter the workforce in Kentucky, which informs the Commonwealths goals and strategies regarding workforce development.
Guide To Examine Homelessness and Affordable Housi	Kentucky League of Cities	The Kentucky League of Cities guide describes the homelessness indicators and summarizes the wrap-around services and health needs, including affordable housing and supportive services for the homeless population. The information provided informs the Commonwealths goals and strategies regarding homelessness and affordable housing.
Qualified Allocation Plan (2025-2026)	KHC	The Qualified Allocation Plan provides information about the distribution of the federal Low-Income Housing Tax Credit (LIHTC) program in support of affordable housing throughout the Commonwealth. The information provided informs the Commonwealths housing goals and strategies.
Five-Year Action Plan Commonwealth of Kentucky Bro	Team Kentucky: Office of Broadband Development	Broadband Access.
Commonwealth of Kentucky 2022 Action Plan for Disa	Team Kentucky: DLG	Hazard Mitigation.

Table 3 – Other local / regional / federal planning efforts

Describe cooperation and coordination with other public entities, including the State and any adjacent units of general local government, in the implementation of the Consolidated Plan (91.215(I))

In the development of the Consolidated Plan, KHC consulted with numerous public entities including working closely with other agencies of the Commonwealth. During the consultation process, KHC gathered input from public entities including:

- Kentucky DLG
- Kentucky Commission on Human Rights
- The Department of Aging and Independent Living
- Kentucky Center for Statistics
- Louisville Metro Government Office of Housing & Community Development
- FAHE and its Member Groups and Organizations
- KICH
- Kentucky Affordable Housing Coalition

- Kentucky HOPWA
- Kentucky Statewide Housing Policy Advisory Committee

Narrative (optional):

PR-15 Citizen Participation – 91.105, 91.115, 91.200(c) and 91.300(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

KHC followed the requirements for public participation outlined in the Citizen Participation Plan, which states that Kentucky will take appropriate actions to encourage the participation of all its citizens, including minorities, non-English speaking persons, and people with disabilities. The Citizen Participation Plan can be found on KHC's website for public documents at Citizen Participation Plan. KHC facilitated a 30-day public comment period to gather additional input on the draft Consolidated Plan. KHC followed the requirements specified in its Citizen Participation Plan regarding ensuring access to, providing adequate notice of, and encouraging participation in the public comment periods and public hearings.

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
1	Newspaper Ad	Non-targeted/broad community	There were five guest attendees at the Public Hearing.	A representative from FAHE said that FAHE would provide written comments later. A representative from the Housing Partnership asked if 40% of 3.1 M NHTF funding would be prioritized for rural development and why only a small percentage of CDBG funding is allocated for housing despite the current housing shortage.	All comments were accepted and included in AD-25, Administration, Citizen Participation Comments.	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
2	Newspaper Ad	Minorities Non-English Speaking - Specify other language: Spanish	There were five guest attendees at the Public Hearing.	A representative from FAHE said that FAHE would provide written comments later. A representative from the Housing Partnership asked if 40% of 3.1 M NHTF funding would be prioritized for rural development and why only a small percentage of CDBG funding is allocated for housing despite the current housing shortage.	All comments were accepted and included in AD-25, Administration, Citizen Participation Comments.	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
3	Internet Outreach	Non-targeted/broad community Residents of Public and Assisted Housing Homeless and Support Services	Internet outreach via KHC's website.	No comments were received.	No comments were received.	
4	Public Hearing	Non-targeted/broad community	Conducted on Tuesday, June 3, 2015.	No comments were received.	No comments were received.	

Table 4 – Citizen Participation Outreach